Agenda
Village of Glen Ellyn
Special Village Board Workshop
Monday, April 29, 2024
7:00 PM
Glen Ellyn Civic Center, Room 301

Meeting Procedures Statement

Visitors are most welcome to attend all meetings of the Village Board and can find copies of the Agenda at the meeting or online at www.glenellyn.org prior to the meeting. Any individual with a disability requiring a reasonable accommodation in order to participate in a meeting should contact The Village of Glen Ellyn ADA Coordinator, 630-469-5000, at least five (5) business days in advance of the next scheduled meeting. All matters on the Agenda may be discussed, amended, and acted upon.

A. Call to Order

B. Pledge of Allegiance

C. Roll Call

D. Audience Participation

1) Open:

Members of the public are welcome to speak to any item not specifically listed on tonight's agenda for up to (3) three minutes. For those items which are on tonight's agenda, the public will have the opportunity to comment at the time the item is discussed. In either case, please complete the Audience Participation form and turn it in to the Village Clerk. It is requested that, if possible, one spokesman for a group be appointed to present the views of the entire group. Speakers who are recognized are requested to step to a microphone and state their name, their topic and the group, if any, they are representing prior to addressing the Village Board. Individuals wishing to address the Board shall exercise proper decorum and respect for the proceedings and the business of the Village Board, and shall refrain from abusive demeanor and language. The practice of ceding time to other speakers shall be prohibited, except in the discretion of the presiding officer of the meeting. Public officials are not obligated to respond to questions.

E. Alternative Revenues Discussion

1) Alternative Revenues Discussion

F. Fire Service Fee Review

1) Discussion of Fire Services Fee

G. Reminders

1) Village Board Meeting Monday, May 13, 2024 at 7 pm

H. Adjourn

Glen Ellyn Village Board
535 Duane Street
Glen Ellyn, IL 60137

Meeting 4/29/2024 7:00 PM
Department: Finance
Department Head: Patrick Brankin
Category: Discussion Item
Prepared By: Patrick Brankin

AGENDA ITEM (ID # 2024-287)

DOC ID: 2024-287

Alternative Revenues Discussion

Statement of the Issue:
Village Staff recently worked with the Village's Finance Commission to analyze the possibilities of implementing new revenues or expanding existing revenues. Please see the attachments to this agenda item for additional details on the possibilities that were discussed with the Commission.

Analysis:
During the CY24 budget process, the Village Board directed Staff to explore the possibility of expanding existing revenue streams and implementing new revenues, to potentially consider in future budget discussions. The goals for this process included: ensuring that no customary revenues were being missed by the Village, reducing or eliminating future property tax increases, and reducing or avoiding future debt issuances. In addition, the Village Board is considering an increase to the Fire Service/Capital/EMS fees to sustain these operations, and is interested in potential options to fund these essential services.

After this process had already begun, Governor Pritzker included in his proposed fiscal year 2025 budget a proposal to eliminate the State's 1% tax on groceries. If this is ultimately approved by the State legislature, the Village's General Fund revenues would be reduced by approximately $750,000 per year. Additional information on this proposal can be found in the memorandum attached to this agenda item. This legislation may go into effect as early as July 1, 2024, although municipalities continue to lobby against this proposal and for some other mechanism to make up for this lost revenue.

At its April 12 meeting, the Finance Commission completed this process after a thorough review of several different options, which included examining the financial impact to Glen Ellyn as well as a comparison to our peer communities. In the event that the grocery tax revenue is eliminated, the Commission voted unanimously to recommend a 25 basis point increase in the Home Rule Sales Tax rate, which is the smallest possible increase. If the State does not eliminate the grocery tax, the Finance Commission declined to recommend any new or increased taxes or fees.

Budget Impact:
The budget impact would vary greatly depending on the direction chosen by the Village Board. Please see the attached summary for more information on potential budget impacts.

Contribution to Strategic Plan

Strategic Priority: Financial Sustainability**. Initiative:** Maintain financial stability and create a financial decision-making framework.

<u>Action Requested:</u>

<u>Attachments:</u>

1. Grocery tax memorandum
2. Tax Summary 4-29 workshop
3. Alternative Revenue Discussion

MEMORANDUM

TO: Village Board

FROM: Patrick Brankin, Finance Director

DATE: April 8, 2024

RE: Proposed Elimination of State Grocery Tax

Background

Included in Governor Pritzker's fiscal year 2024-2025 budget is a proposal to eliminate the State's current tax on groceries. As currently enacted, the grocery tax consists of a lower tax rate of 1% imposed by the State on certain items such as food intended to be consumed off premises, drugs and prescriptions, and medical appliances. There are certain major exceptions to this, such as candy, soda, and alcohol, which are taxed at the State's general sales tax rate of 6.25%.

Financial Impact

The entirety of the State's tax collections at the 1% rate are remitted to counties and municipalities, therefore, the Governor's proposed elimination of this tax would have a significant financial impact on Glen Ellyn and no impact on the State. Precisely measuring this potential impact is difficult because the State does not separately remit these collections to the Village, nor do they provide sufficient data to determine exactly how much of the monthly sales tax collections relate to these categories of items. However, we do have methods of estimating the potential revenue loss.

While the State does not provide data on how much of the sales tax is derived from the collections at 1%, it does break down the sales tax into large categories such as general merchandise, food, drinking and eating places, etc. Using the "food" category as the best available proxy for groceries, we can compare the sales tax collections to the home rule sales tax collections for this category. As home rule sales tax is not imposed on groceries, the difference between these two amounts serves as an estimate of the revenue that would be lost if the grocery tax were to be eliminated. For 2022 and 2023, the Village's estimates of grocery sales tax revenue using this methodology is approximately $700,000 and $755,000, respectively. Of note, these amounts are nearly identical to an estimate provided by the DuPage Mayors and Managers Council (DMMC), which used a different methodology. Attached is a list of communities and the expected financial impact.

Incentive Agreements

One additional item to consider is the impact of a potential grocery tax elimination on tax incentive agreements previously entered into by the Village. The Village does have one such agreement with the developer of Pete's Market, and a preliminary review of this agreement by Village Attorney Mathews indicated that nothing in the agreement would require the Village to pay more than a percent of the sales taxes actually collected. As an elimination of the grocery tax would significantly reduce taxes collected from Pete's Market, it is likely that the Village's future obligations to the developer under this agreement would also be reduced.

Next Steps

The new state legislation still must be approved in Springfield but has been planned to go into effect July 1, 2024. Municipalities have been lobbying legislators over the last few months to try and explain the financial impact and the lack of time to prepare. Illinois Municipal League (IML) and the DMMC have been working hard to gather information and share that with all legislators. By most accounts, this will be approved, and we are trying to negotiate resources to make up this loss or, at the very least, more time. Municipalities are suggesting that increasing Local Government Distributive Fund (LGDF) is something that could offset this impact and should be considered. Other ideas that have been discussed include providing municipalities the right to pass a local grocery tax or providing non-Home Rule communities with the ability to pass a Home Rules Sales Tax (HRST). Municipalities will continue to fight against this unfunded mandate and try to protect our local control.

Tax Rate Comparisons

Municipality	Home Rule	Local Home Rule or Non-Home Rule Sales Tax	Property Tax	Food & Beverage Tax	Real Estate Transfer Tax	Hotel Tax	Motor Fuel Tax
Glen Ellyn	Yes	1.25%	0.5064	1.50%	$3/$1,000 of sales price	6.00%	-
Arlington Heights	Yes	1.00%	1.2190	1.25%	$3/$1,000 of value	8.00%	-
Batavia	Yes	1.00%	0.7349	-	$5.00/$1,000 of value	3.00%	$0.05/gallon
Bloomingdale	Yes	0.50%	0.3087	-	-	6.00%	$.02/gallon
Carol Stream	Yes	1.00%	0.2635	-	$3/$1,000 of sales price	5.00%	$.04/gallon
Clarendon Hills	No	-	0.6966	2.00%	-	5.00%	-
Darien	Yes	1.00%	0.2498	1.25%	-	5.00%	$.02/gallon
Downers Grove	Yes	1.00%	0.5711	1.50%	-	4.50%	$0.015/gallon
Elmhurst	Yes	1.50%	0.6470	1.00%	$1.50/$1,000 of value	4.00%	$0.015/gallon
Geneva	No	1.00%	0.5123	-	-	5.00%	-
Hinsdale	No	1.00%	0.3848	1.00%	-	-	-
La Grange	No	1.00%	0.9290	-	-	-	-
Lemont	No	1.00%	0.5793	-	-	5.00%	-
Lisle	No	1.00%	0.3985	-	-	5.00%	-
Lombard	No	1.00%	0.6042	2.00%	-	5.00%	-
Naperville	Yes	0.75%	0.4952	1.00%, 1.75% downtown	$1.50/$500 of purchase price	5.50%	$0.04/gallon
Roselle	No	-	0.7298	1.25%	-	5.00%	-
Villa Park	No	1.00%	1.2227	1.50%	-	5.00%	-
West Chicago	Yes	1.00%	0.5094	-	-	5.00%	$0.03/gallon
Western Springs	No	-	1.0089	-	-	-	-
Wheaton	Yes	1.00%	0.8379	-	$2.50/$1,000 of value	5.00%	-
Woodridge	Yes	0.75%	0.2352	-	$2.50/$1,000 of value	1.00%	$0.04/gallon

Proposed Increase to Revenue - Glen Ellyn

Rev (Increase)	Property Tax (1%)	Property Tax (5%)	HRST (.25%)	Food and Beverage Tax (.5%)	Real Estate Transfer Tax (per $1)	Hotel Tax (2%)	MFT (per $0.01/gallon)
	42,033.66 GF	210,168.30 - GF	800,000.00	580,000.00	222,500.00	43,000.00	47,000.00
	45,741.75 CPF	228,708.75 - CPF					

Alternative Revenue Sources

PROJECT SCOPE AND BACKGROUND

Project began at the direction of the Village Board after 2024 budget discussions

Goals of the project include:

- **Ensure no customary revenues are not being included**
- **Reduce or eliminate future property tax increases**
- **Reduce or avoid future debt issuances**
- **Mitigate elimination of grocery tax revenue**
  - State budget proposal – July 1, 2024
  - $750,000 annual impact

PROCESS – FINANCE COMMISSION

- Identify revenues with local control
- Compare current rates with peer communities
- Estimate financial impact for each option
- Examine pros and cons of each option
- Rank choices using a quantitative analysis
- Make recommendation to the Village Board

OPTIONS

1. Home Rule Sales Tax
2. Food & Beverage Tax
3. Real Estate Transfer Tax
4. Local Motor Fuel Tax
5. Hotel Tax
6. Property Tax

HOME RULE SALES TAX (GENERAL FUND)

Current Rate = 1.25%

Increase to 1.5% = ~$800K incremental revenue per year

Pros	Cons
• Largest $ amount of options considered • Unrestricted, $ goes to general fund • Some % comes from non-residents • No administrative burden (collected by state)	• GE would be tied for highest among peer group • Complication with potential state grocery tax reduction • Most of burden would fall to residents (pull factor)

FOOD & BEVERAGE TAX (CAPITAL PROJECTS)

Current Rate = 1.5%

Increase to 1.75% = ~$300K incremental revenue per year

Increase to 2.0% = ~$600K incremental revenue per year

Pros	Cons
• 0.25% increase is not noticeable • Limited impact of F&B tax when originally implemented • Low administrative burden, tax already being collected	• Streetscape project has already impacted restaurants • Restaurants being hit by increased food & labor costs already • GE would be among highest in peer group • F&B tax was implemented to pay for bonds with built-in end date

REAL ESTATE TRANSFER TAX (CAPITAL PROJECTS)

Current Rate = $3 per $1,000 of sales price

Increase to $4 = ~$220K incremental revenue per year

Pros	Cons
• Rebate for residents moving within the village; revenue comes from people leaving • Could generate more revenue as EAV increases • No additional administrative burden, already being collected	• Requires referendum • Would make GE highest in peer group • Highly variable dependent on real estate market

LOCAL MOTOR FUEL TAX

Estimated revenue $47K per year per $0.01 of MFT

Pros	Cons
• No referendum to implement • Not noticeable – low push back from resident (least painful) • % comes from non-residents • Could be positioned as green initiative	• Administrative burden to collect (new tax) • Increases marquee (listed sign) price of gas in GE • Potentially decreasing source of revenue due to electric/hybrid vehicles • Neighboring towns do not have • Least amount of revenue generated

HOTEL TAX (GENERAL FUND)

Current Rate = 6.0%

Increase to 8.0% = ~$43K incremental revenue per year

Pros	Cons
• Mostly paid by non-residents • Low resident pushback • Tax is expected on hotel bills • $ goes into General Fund • No referendum to implement	• 1 hotel in GE (Crown Plaza) • Minimal revenue generation • Tax is on rooms (not banquets) • GE would be highest in county

PROPERTY TAX (GENERAL AND CAPITAL)

Current Rate = .5041 (2022 levy)

Pros	Cons
• Easy to collect • Progressive (smaller homes pay less) • Keeps pace with inflation • Direct connection to services provided (police, public works, etc.)	• $0 revenue from non-residents • Perception that taxes are already high • Resident pushback • One-time big impact (vs. many transactions) less people escrow • Low commercial base, increases burden on residents • Village is <7% of property tax bill; we are impacted by other taxing districts

QUANTITATIVE ANALYSIS RESULTS

	Grocery Tax Eliminated	Grocery Tax Unchanged
Home Rule Sales Tax	+20	-2
F&B Tax	-4	-2
Real Estate Transfer Tax	-5	+3
Local Motor Fuel Tax	-9	-5
Hotel Tax	-2	-1
Property Tax	-3	-9

FINANCE COMMISSION RECOMMENDATION

See summary page

- **Property tax rate average or below average**
- **Other tax rates are at the top of peer group**

Dual approach:

- **Scenario 1 – Elimination of Grocery Tax**
  - **Commission recommended increasing the Home Rule Sales Tax rate by 25 basis points (minimum possible increase)**
- **Scenario 2 – Grocery Tax remains unchanged**
  - **Commission did not recommend any increased or new revenues**

Reaffirmed recommendation to the Board to increase Fire Service Fees

Discussion & Questions

Glen Ellyn Village Board
535 Duane Street
Glen Ellyn, IL 60137

Meeting 4/29/2024 7:00 PM
Department: Finance
Department Head: Patrick Brankin
Category: Presentation
Prepared By: Patrick Brankin

AGENDA ITEM (ID # 2024-286)

DOC ID: 2024-286

Discussion of Fire Services Fee

Statement of the Issue:

In the past two years, the Village and Glen Ellyn Volunteer Fire Company (GEVFC) have completed some long-term planning including a Strategic Plan, a Facilities Plan, as well as made operational improvements to both fire and EMS services at the direction of the Village Board. In addition, staff has begun negotiating a new contract with Metro Paramedics for an extension to the contract that will provide a more predictable cost model. Given these significant operational changes and to meet the future needs of the community, the Village Finance Commission met several times in 2023 to review the capacity of the Fire Services Fund to further support these critical emergency services and expected capital needs. As a result of these discussions, the Finance Commission has made a recommendation to the Village Board that each of the Fire Services, Capital, and EMS fees be increased. Staff initially brought this recommendation to the Village Board in September, immediately prior to beginning the 2024 budget process. At the direction of the Village Board, this decision was delayed into 2024 with a targeted implementation date of July 1, 2024. Most recently, this topic was discussed at the March 18th Workshop at which point the Village Board expressed a desire to finish the alternative revenues project prior to making a decision on the Fire Service Fees.

Analysis:

In 2013, the Village Board approved a monthly fee for Glen Ellyn residents and businesses in order to fund the GEVFC and maintain a path of financial sustainability. In the past, the GEVFC had a donation program which for many years had met their funding needs. However, the donation program had dwindled and was no longer deemed a fair and equitable approach to funding an essential service like fire and emergency response when only 20% of the properties were participating. Given the operational, capital and facility needs of the Company and how the long-standing donation program was not keeping up with those needs, the Village Board instituted this new fee that went into effect May 1, 2014. The Fire Services Fund was created when this new fee went into effect, which allowed the GEVFC to sustain its volunteer model.

In 2017, the Village Board instituted a Capital Fire Service Fee to be dedicated solely to meeting the needs of the Fire fleet of vehicles as well as to meet ongoing building maintenance and improvements to the two aging fire stations. This Capital Fire Service Fee went into effect on the October 1, 2017 Village Services Bill. The goal was to begin to raise funds to make substantial improvements to the two fire stations to minimize the amount of debt necessary to make these improvements. A few years later, the Village hired a consultant to complete a mechanical assessment of our two fire stations and most recently embarked on a full facility need assessment for these facilities. This study was presented to the Village Board earlier this year.

In 2021, the Village Board reallocated 40% of the Capital Fire Service Fee to an EMS Service Fee. The goal of this reallocation was to provide funding for improvements to the Village's EMS structure, including hiring three supervisors (24/7) and a rapid response vehicle. At that time, the Village acknowledged that this was a partial solution as we had initiated a facility study and wanted to understand the plan before evaluating the current fee structure. It was recognized at the time that additional funding would be required in the near term to maintain pace with operational costs and capital replacement needs.

Over the past two years, the Village and GEVFC have completed some long-term planning including a Strategic Plan, a Facilities Plan, as well as made operational improvements to both fire and EMS services at the direction of the Village Board. Below is a brief summary of these accomplishments:

1. **Emergency Management Services**: Village approved a new EMS Supervisor position and paramedic retention issues with an amendment to the Metro Paramedics contract. In short, the Village Board approved increasing the staffing level 24/7 from 4 FF/Paramedics to 5 FF/Paramedics (1 EMS Supervisor).
2. **Fire Operations:** The Village and GEVFC finalized a new agreement that authorized the hiring of a full-time Fire Chief as well as supporting additional training and equipping additional volunteers. These costs were incorporated into the CY23 Budget and will be ongoing costs in future budgets.
3. **Capital (Fleet and Facilities):** In addition to having to support the fleet and equipment needs of the Fire Company, the Capital Fund was established to prepare for upgrading and modernizing two Fire Stations. In 2022, the Village and GEFVC hired an architectural/building firm to coordinate a Facility Study that was shared with the Village Board earlier this year. The study recommends a $10M investment in the Fire Stations over the next 5-7 years as well as preparing to replace Fire Station 61 over the next 15-20 years.

In order to pay for these services, increasing the Fire, EMS, and Capital Fees will be necessary. The Finance Commission unanimously agreed to double the fee based on various alternatives shared by staff in 2023. Given the increase in service levels, the need for significant capital investment, and based on comparable community data, the Finance Commission believes these increases are justified and necessary. In addition, the Finance Commission shared that the fees have not kept pace with inflation over the years and recommends a CPI increase every two years consistent with the parking fee structure approved by the Village Board in the past. After updating the projection with the latest data, and including the projected use of General Fund reserves and TIF increment, staff has been able to reduce the proposed increase as detailed in the attached presentation.

Budget Impact:

Increased fees would generate additional revenue necessary to ensure the long-term health of the Fire Services Fund.

Contribution to Strategic Plan

Strategic Priority: Financial Sustainability**. Initiative:** Maintain financial stability and create a financial decision-making framework. Develop fee review schedule including reviewing EMS and Fire/W&S/Building Fees.

Strategic Priority: Financial Sustainability**. Initiative:** Maintain capital funding viability. Continue to prioritize capital projects through annual Capital Improvement Planning.

Action Requested:

Attachments:

1. updated projection 3-18-24 with no fee increase
2. 4-29-24 projection with increase
3. Fire Services Fee Presentation 2024-04-29

ORG	OBJECT	ACCOUNT DESCRIPTION	2023 BUDGET	2023 ACTUAL	2024 BUDGET	2025 PROJECTION	2026 PROJECTION	2027 PROJECTION	2028 PROJECTION	2029 PROJECTION	2030 PROJECTION	2031 PROJECTION	2032 PROJECTION
2400	**FIRE SERVICES REVENUES**												
2400	410118	Special Service Area 18 North Fire	118,300	110,551	197,300	203,219	209,316	215,595	222,063	228,725	235,587	242,654	249,934
2400	410119	Special Service Area 19 South Fire	82,900	78,072	138,400	142,552	146,829	151,233	155,770	160,444	165,257	170,215	175,321
2400	410900	Fire Services Fee	825,000	834,941	835,000	835,000	835,000	835,000	835,000	835,000	835,000	835,000	835,000
2400	410910	Capital Fire Services Fee	495,000	496,297	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000
2400	410920	EMS Fee	330,000	330,682	331,000	331,000	331,000	331,000	331,000	331,000	331,000	331,000	331,000
2400	440050	Ambulance service fees	-	-	701,500	1,479,581	1,523,056	1,567,909	1,614,187	1,661,939	1,711,213	1,762,062	1,814,539
		Less: State GEMT portion			(100,000)	(208,000)	(216,320)	(224,973)	(233,972)	(243,331)	(253,064)	(263,186)	(273,714)
2400	480450	Bond Proceeds	-	-	-	-	-	-	-	-	-	-	-
2400	460100	Interest Income	100,000	272,431	219,000	215,000	204,000	31,000	-	-	-	-	-
2400		TIF Transfer	-	-	-	-	-	-	1,000,000	-	-	-	-
2400		General Fund Transfer	-	-	2,000,000	-	-	-	-	-	-	-	-
TOTAL	**FIRE SERVICES REVENUES**		**1,951,200**	**2,122,975**	**4,822,200**	**3,498,352**	**3,532,880**	**3,406,765**	**4,424,049**	**3,473,776**	**3,524,992**	**3,577,744**	**3,632,079**
24000	**FIRE SERVICES EXPENDITURES**												
24000	520150	Fire Company Contribution	936,986	1,011,586	1,254,190	1,367,268	1,411,259	1,456,833	1,504,049	1,552,971	1,603,664	1,656,198	1,710,642
24000	520450	Intergovernmental Agreements	-	21,936	10,000	10,000	10,000	11,000	11,000	11,000	12,000	12,000	12,000
24000	520825	Audit	16,000	15,001	16,000	16,480	16,974	17,484	18,008	18,548	19,105	19,678	20,268
24000	520920	DuComm	-	-	184,850	190,396	196,107	201,991	208,050	214,292	220,721	227,342	234,162
24000	520925	Ambulance Service	430,000	457,875	1,577,966	2,364,400	2,482,600	2,606,700	2,737,100	2,873,900	3,017,600	3,168,500	3,326,900
		Less: GF portion			(485,520)	(509,796)	(535,286)	(562,050)	(590,153)	(619,660)	(650,643)	(683,175)	(717,334)
24000	520926	Ambulance Billing	-	-	28,060	59,183	60,922	62,716	64,567	66,478	68,449	70,482	72,582
24000	520975	Maintenance Equipment	1,000	7,101	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000
24000	530105	Operating Supplies	1,500	-	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500
24000	570110	Computer Equipment/Proj	30,000	-	7,800	-	-	-	-	-	-	-	-
24000	570125	Fire Station Renovation	32,000	11,172	250,000	250,000	3,500,000	3,000,000	2,000,000	1,000,000	-	-	-
24000	570155	Vehicles	-	745,353	79,632	-	2,017,338	1,969,293	174,242	203,481	-	-	196,428
24000	580110	Equipment/Capital Outlay	-	89,820	66,977	-	-	-	-	-	-	-	-
24000	590113	Facilities Maint Service Charge	74,400	74,400	84,800	88,192	91,720	95,388	99,204	103,172	107,299	111,591	116,055
24000	590120	Administrative Service Charge	116,300	48,165	37,400	38,896	40,452	42,070	43,753	45,503	47,323	49,216	51,184
TOTAL	**FIRE SERVICES EXPENDITURES**		**1,638,186**	**2,482,410**	**3,114,655**	**3,877,519**	**9,294,587**	**8,903,925**	**6,272,321**	**5,472,185**	**4,448,017**	**4,634,332**	**5,025,387**
FIRE SERVICES FUND CHANGE IN CASH RESERVES			**313,014**	**(359,435)**	**1,707,545**	**(379,167)**	**(5,761,707)**	**(5,497,160)**	**(1,848,272)**	**(1,998,409)**	**(923,024)**	**(1,056,588)**	**(1,393,308)**
		Beginning of year balance	**5,816,390**	**5,816,390**	**5,456,955**	**7,164,500**	**6,785,333**	**1,023,627**	**(4,473,534)**	**(6,321,806)**	**(8,320,214)**	**(9,243,239)**	**(10,299,827)**
		End of year balance	**6,129,404**	**5,456,955**	**7,164,500**	**6,785,333**	**1,023,627**	**(4,473,534)**	**(6,321,806)**	**(8,320,214)**	**(9,243,239)**	**(10,299,827)**	**(11,693,134)**

ORG	OBJECT	ACCOUNT DESCRIPTION	2023 BUDGET	2023 ACTUAL	2024 BUDGET	2025 PROJECTION	2026 PROJECTION	2027 PROJECTION	2028 PROJECTION	2029 PROJECTION	2030 PROJECTION	2031 PROJECTION	2032 PROJECTION
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2400	410900	Fire Services Fee	825,000	834,941	839,500	796,000	796,000	843,760	843,760	894,386	894,386	948,049	948,049
2400	410910	Capital Fire Services Fee	495,000	496,297	1,067,000	796,000	796,000	843,760	843,760	894,386	894,386	948,049	948,049
2400	410920	EMS Fee	330,000	330,682	771,000	1,482,000	1,482,000	1,570,920	1,570,920	1,665,175	1,665,175	1,765,086	1,765,086
2400	440050	Ambulance service fees	-	-	701,500	1,479,581	1,523,056	1,567,909	1,614,187	1,661,939	1,711,213	1,762,062	1,814,539
		Less: State GEMT portion			(100,000)	(208,000)	(216,320)	(224,973)	(233,972)	(243,331)	(253,064)	(263,186)	(273,714)
2400	480450	Bond Proceeds	-	-	-	-	-	-	-	-	-	-	-
2400	460100	Interest Income	100,000	272,431	219,000	245,000	277,000	149,000	35,000	88,000	25,000	51,000	81,000
2400		TIF Transfer	-	-	-	-	-	-	1,000,000	-	-	-	-
2400		General Fund Transfer	-	-	2,000,000	-	-	-	-	-	-	-	-
TOTAL	**FIRE SERVICES REVENUES**		**1,951,200**	**2,122,975**	**5,833,700**	**4,936,352**	**5,013,880**	**5,117,205**	**6,051,489**	**5,349,722**	**5,337,939**	**5,623,928**	**5,708,263**
24000	**FIRE SERVICES EXPENDITURES**												
24000	520150	Fire Company Contribution	936,986	1,011,586	1,254,190	1,367,268	1,411,259	1,456,833	1,504,049	1,552,971	1,603,664	1,656,198	1,710,642
24000	520450	Intergovernmental Agreements	-	21,936	10,000	10,000	10,000	11,000	11,000	11,000	12,000	12,000	12,000
24000	520825	Audit	16,000	15,001	16,000	16,480	16,974	17,484	18,008	18,548	19,105	19,678	20,268
24000	520920	DuComm	-	-	184,850	190,396	196,107	201,991	208,050	214,292	220,721	227,342	234,162
24000	520925	Ambulance Service	430,000	457,875	1,577,966	2,364,400	2,482,600	2,606,700	2,737,100	2,873,900	3,017,600	3,168,500	3,326,900
		Less: GF portion			(485,520)	(509,796)	(535,286)	(562,050)	(590,153)	(619,660)	(650,643)	(683,175)	(717,334)
24000	520926	Ambulance Billing	-	-	28,060	59,183	60,922	62,716	64,567	66,478	68,449	70,482	72,582
24000	520975	Maintenance Equipment	1,000	7,101	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000
24000	530105	Operating Supplies	1,500	-	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500
24000	570110	Computer Equipment/Proj	30,000	-	7,800	-	-	-	-	-	-	-	-
24000	570125	Fire Station Renovation	32,000	11,172	250,000	250,000	3,500,000	3,000,000	-	3,000,000	-	-	-
24000	570155	Vehicles	-	745,353	79,632	-	2,017,338	1,969,293	174,242	203,481	-	-	196,428
24000	580110	Equipment/Capital Outlay	-	89,820	66,977	-	-	-	-	-	-	-	-
24000	590113	Facilities Maint Service Charge	74,400	74,400	84,800	88,192	91,720	95,388	99,204	103,172	107,299	111,591	116,055
24000	590120	Administrative Service Charge	116,300	48,165	37,400	38,896	40,452	42,070	43,753	45,503	47,323	49,216	51,184
TOTAL	**FIRE SERVICES EXPENDITURES**		**1,638,186**	**2,482,410**	**3,114,655**	**3,877,519**	**9,294,587**	**8,903,925**	**4,272,321**	**7,472,185**	**4,448,017**	**4,634,332**	**5,025,387**
FIRE SERVICES FUND CHANGE IN CASH RESERVES			**313,014**	**(359,435)**	**2,719,045**	**1,058,833**	**(4,280,707)**	**(3,786,720)**	**1,779,168**	**(2,122,462)**	**889,922**	**989,595**	**682,875**
		Beginning of year balance	**5,816,390**	**5,816,390**	**5,456,955**	**8,176,000**	**9,234,833**	**4,954,127**	**1,167,406**	**2,946,574**	**824,112**	**1,714,034**	**2,703,629**
		End of year balance	**6,129,404**	**5,456,955**	**8,176,000**	**9,234,833**	**4,954,127**	**1,167,406**	**2,946,574**	**824,112**	**1,714,034**	**2,703,629**	**3,386,505**

Monthly Fire Fees

Property Type	**Fire Service**	**Fire Capital**	**EMS**	**Total**
Residential	$ 6.50	$ 6.50	$ 11.00	$ 24.00
Multi-family residential (per unit)	$ 4.50	$ 4.50	$ 11.00	$ 20.00
Commercial <20,000 sq. ft.	$ 9.00	$ 9.00	$ 18.00	$ 36.00
Commercial 20,000-40,000sq. Ft.	$ 23.00	$ 23.00	$ 44.00	$ 90.00
Commercial >40,000 sq. ft.	$ 44.00	$ 47.00	$ 89.00	$ 180.00

Fire Service Fees

BACKGROUND INFORMATION

- **In 2013, the Village Board approved a Fire Service fee to be added to resident's water bills as the Volunteer Fire Co donation model had become unsustainable.**

Property Type	Monthly Fire Fee	Total Annual Fee
Residential	$ 7.50	$ 90.00
Multi-family residential (per unit)	$ 3.00	$ 36.00
Commercial <20,000 sq. ft.	$ 8.00	$ 96.00
Commercial 20,000-40,000sq. Ft.	$ 20.00	$ 240.00
Commercial >40,000 sq. ft.	$ 40.00	$ 480.00

BACKGROUND INFORMATION

- In 2017, the Village Board approved an additional "Capital Fee" line item to establish a capital replacement program.
  - This was expected to meet current and future vehicle and equipment needs and some expected facility needs.

Property Type	Monthly Fire Fee	Monthly Capital Fee	Total Monthly Fee	Total Annual Fee
Residential	$ 7.50	$ 7.50	$ 15.00	$ 180.00
Multi-family residential (per unit)	$ 3.00	$ 3.00	$ 6.00	$ 72.00
Commercial <20,000 sq. ft.	$ 8.00	$ 8.00	$ 16.00	$ 192.00
Commercial 20,000-40,000sq. Ft.	$ 20.00	$ 20.00	$ 40.00	$ 480.00
Commercial >40,000 sq. ft.	$ 40.00	$ 40.00	$ 80.00	$ 960.00

BACKGROUND INFORMATION

- In August 2021, the Village Board approved an amendment to the EMS contract to provide enhanced EMS services and staffing (24/7 EMS Supervisor and address retention issues) to the community.
  - The existing Capital Fee was split between Capital (60%) and EMS (40%), but the total fee was not increased
  - During the same time period, the Volunteer Fire Co began a Facilities Study as requested by the Village Board

Property Type	Monthly Fire Fee	Monthly Capital Fee	Monthly EMS Fee	Total Monthly Fee	Total Annual Fee
Residential	$ 7.50	$ 4.50	$ 3.00	$ 15.00	$ 180.00
Multi-family residential (per unit)	$ 3.00	$ 1.80	$ 1.20	$ 6.00	$ 72.00
Commercial <20,000 sq. ft.	$ 8.00	$ 4.80	$ 3.20	$ 16.00	$ 192.00
Commercial 20,000-40,000sq. Ft.	$ 20.00	$ 12.00	$ 8.00	$ 40.00	$ 480.00
Commercial >40,000 sq. ft.	$ 40.00	$ 24.00	$ 16.00	$ 80.00	$ 960.00

FINANCE COMMISSION INVOLVEMENT

- **Increase in service levels and lack of increase to the fees since inception, has created a need to assess the funds to sustain service levels for the future.**

- **Incorporating the results of the Facilities Study added significant capital expenditures to the Fire Services Fund projections**

- **These issues were examined and discussed by the Finance Commission over the last four months, including:**
  - **June 9, 2023**
  - **July 14, 2023**
  - **August 11, 2023**
  - **September 1, 2023**

COST COMPARISON

	Monthly equivalent						
	Fire Protection Districts						
	Bloomingdale	Carol Stream	Glenbard	Glenside	Lisle-Woodridge	West Chicago	Winfield
Address 1	$ 129.37	$ 149.81	$ 45.70	$ 159.51	$ 159.74	$ 170.11	$ 102.78
Address 2	$ 100.40	$ 116.26	$ 35.46	$ 123.78	$ 123.96	$ 132.01	$ 79.77
Address 3	$ 154.25	$ 178.62	$ 54.49	$ 190.19	$ 190.46	$ 202.83	$ 122.56
Address 4	$ 93.07	$ 107.77	$ 32.87	$ 114.75	$ 114.91	$ 122.38	$ 73.94
Address 5	$ 59.22	$ 68.57	$ 20.92	$ 73.01	$ 73.12	$ 77.87	$ 47.05
Address 6	$ 230.60	$ 267.03	$ 81.45	$ 284.32	$ 284.73	$ 303.22	$ 183.21
Address 7	$ 114.55	$ 132.64	$ 40.46	$ 141.23	$ 141.43	$ 150.62	$ 91.01
Address 8	$ 68.39	$ 79.20	$ 24.16	$ 84.33	$ 84.45	$ 89.93	$ 54.34
Average	*$ 118.73*	*$ 137.49*	*$ 41.94*	*$ 146.39*	*$ 146.60*	*$ 156.12*	*$ 94.33*
Median	*$ 114.55*	*$ 132.64*	*$ 40.46*	*$ 141.23*	*$ 141.43*	*$ 150.62*	*$ 91.01*

FINANCE COMMISSION INVOLVEMENT

- Goal to sustain EMS and Fire Services for the community.
- After reviewing several models, the FC has recommended increasing each of the three fees being charged to residents (Fire Services, Capital, and EMS)
  - The FC is recommending a total fee per type of unit (single family, multi family, commercial, etc) with the Board needing to determine how to allocate this between the three categories (Fire/EMS/Capital)

Property Type	Current Total Monthly Fee	Proposed Total Monthly Fee
Residential	$ 15.00	$ 30.00
Multi-family residential (per unit)	$ 6.00	$ 22.50
Commercial <20,000 sq. ft.	$ 16.00	$ 36.00
Commercial 20,000-40,000sq. Ft.	$ 40.00	$ 90.00
Commercial >40,000 sq. ft.	$ 80.00	$ 180.00

UPDATED COMPARISON – CURRENT VS PROPOSED

Property Type	Current Total Monthly Fee	Proposed Total Monthly Fee
Residential	$ 15.00	$ 24.00
Multi-family residential (per unit)	$ 6.00	$ 20.00
Commercial <20,000 sq. ft.	$ 16.00	$ 31.00
Commercial 20,000-40,000sq. Ft.	$ 40.00	$ 85.00
Commercial >40,000 sq. ft.	$ 80.00	$ 175.00

PROPOSED FEE – SEPTEMBER 2023 VS APRIL 2024

Property Type	Monthly Fire Fee	Monthly Capital Fee	Monthly EMS Fee	Total Monthly Fee
Residential	$ 7.00	$ 8.00	$ 15.00	$ 30.00
Multi-family residential (per unit)	$ 5.50	$ 6.00	$ 11.00	$ 22.50
Commercial <20,000 sq. ft.	$ 9.00	$ 9.00	$ 18.00	$ 36.00
Commercial 20,000-40,000sq. Ft.	$ 22.00	$ 24.00	$ 44.00	$ 90.00
Commercial >40,000 sq. ft.	$ 45.00	$ 47.00	$ 88.00	$ 180.00

Property Type	Monthly Fire Fee	Monthly Capital Fee	Monthly EMS Fee	Total Monthly Fee
Residential	$ 6.50	$ 6.50	$ 11.00	$ 24.00
Multi-family residential (per unit)	$ 4.50	$ 4.50	$ 11.00	$ 20.00
Commercial <20,000 sq. ft.	$ 9.00	$ 9.00	$ 13.00	$ 31.00
Commercial 20,000-40,000sq. Ft.	$ 22.00	$ 24.00	$ 39.00	$ 85.00
Commercial >40,000 sq. ft.	$ 44.00	$ 47.00	$ 84.00	$ 175.00

ORG	OBJECT	ACCOUNT DESCRIPTION	2023 BUDGET	2023 ACTUAL	2024 BUDGET	2025 PROJECTION	2026 PROJECTION	2027 PROJECTION	2028 PROJECTION	2029 PROJECTION	2030 PROJECTION	2031 PROJECTION	2032 PROJECTION
2400	**FIRE SERVICES REVENUES**												
2400	410118	Special Service Area 18 North Fire	118,300	110,551	197,300	203,219	209,316	215,595	222,063	228,725	235,587	242,654	249,934
2400	410119	Special Service Area 19 South Fire	82,900	78,072	138,400	142,552	146,829	151,233	155,770	160,444	165,257	170,215	175,321
2400	410900	Fire Services Fee	825,000	834,941	835,000	835,000	835,000	835,000	835,000	835,000	835,000	835,000	835,000
2400	410910	Capital Fire Services Fee	495,000	496,297	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000	500,000
2400	410920	EMS Fee	330,000	330,682	331,000	331,000	331,000	331,000	331,000	331,000	331,000	331,000	331,000
2400	440050	Ambulance service fees	-	-	701,500	1,479,581	1,523,056	1,567,909	1,614,187	1,661,939	1,711,213	1,762,062	1,814,539
		Less: State GEMT portion			(100,000)	(208,000)	(216,320)	(224,973)	(233,972)	(243,331)	(253,064)	(263,186)	(273,714)
2400	480450	Bond Proceeds	-	-	-	-	-	-	-	-	-	-	-
2400	460100	Interest Income	100,000	272,431	219,000	215,000	204,000	31,000	-	-	-	-	-
2400		TIF Transfer	-	-	-	-	-	-	1,000,000	-	-	-	-
2400		General Fund Transfer	-	-	2,000,000	-	-	-	-	-	-	-	-
TOTAL	**FIRE SERVICES REVENUES**		**1,951,200**	**2,122,975**	**4,822,200**	**3,498,352**	**3,532,880**	**3,406,765**	**4,424,049**	**3,473,776**	**3,524,992**	**3,577,744**	**3,632,079**
24000	**FIRE SERVICES EXPENDITURES**												
24000	520150	Fire Company Contribution	936,986	1,011,586	1,254,190	1,367,268	1,411,259	1,456,833	1,504,049	1,552,971	1,603,664	1,656,198	1,710,642
24000	520450	Intergovernmental Agreements	-	21,936	10,000	10,000	10,000	11,000	11,000	11,000	12,000	12,000	12,000
24000	520825	Audit	16,000	15,001	16,000	16,480	16,974	17,484	18,008	18,548	19,105	19,678	20,268
24000	520920	DuComm	-	-	184,850	190,396	196,107	201,991	208,050	214,292	220,721	227,342	234,162
24000	520925	Ambulance Service	430,000	457,875	1,577,966	2,364,400	2,482,600	2,606,700	2,737,100	2,873,900	3,017,600	3,168,500	3,326,900
		Less: GF portion			(485,520)	(509,796)	(535,286)	(562,050)	(590,153)	(619,660)	(650,643)	(683,175)	(717,334)
24000	520926	Ambulance Billing	-	-	28,060	59,183	60,922	62,716	64,567	66,478	68,449	70,482	72,582
24000	520975	Maintenance Equipment	1,000	7,101	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000
24000	530105	Operating Supplies	1,500	-	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500
24000	570110	Computer Equipment/Proj	30,000	-	7,800	-	-	-	-	-	-	-	-
24000	570125	Fire Station Renovation	32,000	11,172	250,000	250,000	3,500,000	3,000,000	2,000,000	1,000,000	-	-	-
24000	570155	Vehicles	-	745,353	79,632	-	2,017,338	1,969,293	174,242	203,481	-	-	196,428
24000	580110	Equipment/Capital Outlay	-	89,820	66,977	-	-	-	-	-	-	-	-
24000	590113	Facilities Maint Service Charge	74,400	74,400	84,800	88,192	91,720	95,388	99,204	103,172	107,299	111,591	116,055
24000	590120	Administrative Service Charge	116,300	48,165	37,400	38,896	40,452	42,070	43,753	45,503	47,323	49,216	51,184
TOTAL	**FIRE SERVICES EXPENDITURES**		**1,638,186**	**2,482,410**	**3,114,655**	**3,877,519**	**9,294,587**	**8,903,925**	**6,272,321**	**5,472,185**	**4,448,017**	**4,634,332**	**5,025,387**
FIRE SERVICES FUND CHANGE IN CASH RESERVES			**313,014**	**(359,435)**	**1,707,545**	**(379,167)**	**(5,761,707)**	**(5,497,160)**	**(1,848,272)**	**(1,998,409)**	**(923,024)**	**(1,056,588)**	**(1,393,308)**
		Beginning of year balance	**5,816,390**	**5,816,390**	**5,456,955**	**7,164,500**	**6,785,333**	**1,023,627**	**(4,473,534)**	**(6,321,806)**	**(8,320,214)**	**(9,243,239)**	**(10,299,827)**
		End of year balance	**6,129,404**	**5,456,955**	**7,164,500**	**6,785,333**	**1,023,627**	**(4,473,534)**	**(6,321,806)**	**(8,320,214)**	**(9,243,239)**	**(10,299,827)**	**(11,693,134)**

ORG	OBJECT	ACCOUNT DESCRIPTION	2023 BUDGET	2023 ACTUAL	2024 BUDGET	2025 PROJECTION	2026 PROJECTION	2027 PROJECTION	2028 PROJECTION	2029 PROJECTION	2030 PROJECTION	2031 PROJECTION	2032 PROJECTION
2400	**FIRE SERVICES REVENUES**												
2400	410118	Special Service Area 18 North Fire	118,300	110,551	197,300	203,219	209,316	215,595	222,063	228,725	235,587	242,654	249,934
2400	410119	Special Service Area 19 South Fire	82,900	78,072	138,400	142,552	146,829	151,233	155,770	160,444	165,257	170,215	175,321
2400	410900	Fire Services Fee	825,000	834,941	839,500	796,000	796,000	843,760	843,760	894,386	894,386	948,049	948,049
2400	410910	Capital Fire Services Fee	495,000	496,297	1,067,000	796,000	796,000	843,760	843,760	894,386	894,386	948,049	948,049
2400	410920	EMS Fee	330,000	330,682	771,000	1,482,000	1,482,000	1,570,920	1,570,920	1,665,175	1,665,175	1,765,086	1,765,086
2400	440050	Ambulance service fees	-	-	701,500	1,479,581	1,523,056	1,567,909	1,614,187	1,661,939	1,711,213	1,762,062	1,814,539
		Less: State GEMT portion			(100,000)	(208,000)	(216,320)	(224,973)	(233,972)	(243,331)	(253,064)	(263,186)	(273,714)
2400	480450	Bond Proceeds	-	-	-	-	-	-	-	-	-	-	-
2400	460100	Interest Income	100,000	272,431	219,000	245,000	277,000	149,000	35,000	88,000	25,000	51,000	81,000
2400		TIF Transfer	-	-	-	-	-	-	1,000,000	-	-	-	-
2400		General Fund Transfer	-	-	2,000,000	-	-	-	-	-	-	-	-
TOTAL	**FIRE SERVICES REVENUES**		**1,951,200**	**2,122,975**	**5,833,700**	**4,936,352**	**5,013,880**	**5,117,205**	**6,051,489**	**5,349,722**	**5,337,939**	**5,623,928**	**5,708,263**
24000	**FIRE SERVICES EXPENDITURES**												
24000	520150	Fire Company Contribution	936,986	1,011,586	1,254,190	1,367,268	1,411,259	1,456,833	1,504,049	1,552,971	1,603,664	1,656,198	1,710,642
24000	520450	Intergovernmental Agreements	-	21,936	10,000	10,000	10,000	11,000	11,000	11,000	12,000	12,000	12,000
24000	520825	Audit	16,000	15,001	16,000	16,480	16,974	17,484	18,008	18,548	19,105	19,678	20,268
24000	520920	DuComm	-	-	184,850	190,396	196,107	201,991	208,050	214,292	220,721	227,342	234,162
24000	520925	Ambulance Service	430,000	457,875	1,577,966	2,364,400	2,482,600	2,606,700	2,737,100	2,873,900	3,017,600	3,168,500	3,326,900
		Less: GF portion			(485,520)	(509,796)	(535,286)	(562,050)	(590,153)	(619,660)	(650,643)	(683,175)	(717,334)
24000	520926	Ambulance Billing	-	-	28,060	59,183	60,922	62,716	64,567	66,478	68,449	70,482	72,582
24000	520975	Maintenance Equipment	1,000	7,101	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000
24000	530105	Operating Supplies	1,500	-	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500	1,500
24000	570110	Computer Equipment/Proj	30,000	-	7,800	-	-	-	-	-	-	-	-
24000	570125	Fire Station Renovation	32,000	11,172	250,000	250,000	3,500,000	3,000,000	-	3,000,000	-	-	-
24000	570155	Vehicles	-	745,353	79,632	-	2,017,338	1,969,293	174,242	203,481	-	-	196,428
24000	580110	Equipment/Capital Outlay	-	89,820	66,977	-	-	-	-	-	-	-	-
24000	590113	Facilities Maint Service Charge	74,400	74,400	84,800	88,192	91,720	95,388	99,204	103,172	107,299	111,591	116,055
24000	590120	Administrative Service Charge	116,300	48,165	37,400	38,896	40,452	42,070	43,753	45,503	47,323	49,216	51,184
TOTAL	**FIRE SERVICES EXPENDITURES**		**1,638,186**	**2,482,410**	**3,114,655**	**3,877,519**	**9,294,587**	**8,903,925**	**4,272,321**	**7,472,185**	**4,448,017**	**4,634,332**	**5,025,387**
FIRE SERVICES FUND CHANGE IN CASH RESERVES			**313,014**	**(359,435)**	**2,719,045**	**1,058,833**	**(4,280,707)**	**(3,786,720)**	**1,779,168**	**(2,122,462)**	**889,922**	**989,595**	**682,875**
		Beginning of year balance	**5,816,390**	**5,816,390**	**5,456,955**	**8,176,000**	**9,234,833**	**4,954,127**	**1,167,406**	**2,946,574**	**824,112**	**1,714,034**	**2,703,629**
		End of year balance	**6,129,404**	**5,456,955**	**8,176,000**	**9,234,833**	**4,954,127**	**1,167,406**	**2,946,574**	**824,112**	**1,714,034**	**2,703,629**	**3,386,505**

Discussion and Questions